

## **REGIONAL ACCOUNTABILITY FRAMEWORK**

### **Ministerial Commitment on comprehensive sexuality education and sexual and reproductive health services for adolescents and young people in Eastern and Southern African (ESA)**

#### **Background**

UNESCO and UNAIDS in collaboration with UN and development partners, RECs and CSOs, religious and youth leaders led an initiative aimed at securing commitment from Education and Health ministers from 20 Eastern and Southern African countries to accelerate access to comprehensive sexuality education and health services for young people in the region. The initiative is a strategic tool that brings together Ministries of Education and Health to strengthen HIV prevention efforts and foster positive health outcomes by advocating for access to quality, comprehensive sexuality education as well as sexual and reproductive health services for young people in the ESA region.

The historic ESA commitment was endorsed at the 2013 ICASA<sup>1</sup> Conference and has time-bound actions and targets that were agreed upon by member states. The ESA Ministerial Commitment is expected to pave the way for actions which scale up delivery of sexuality education and related health services, support joint action around developing programmes, sharing information strengthening linkages and referrals between schools and health services and an overall approach which facilitates access and equity and strengthens national responses to HIV and SRH.

#### **Purpose of Accountability Framework**

The accountability framework has been developed as a tool to monitor country and regional progress towards the agreed commitments as set out in the ESA Ministerial commitment document. The technical coordinating Group, under the leadership of UNAIDS and with support from SADC and EAC Secretariats will play a key role in the development and implementation of the accountability mechanism. The intended audience for the framework are primarily governments in the 20 countries, civil society partners (including young people and community based organisations) and development partners.

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<sup>1</sup> Countries that endorsed the commitment include Angola, Botswana, Burundi, DRC, Ethiopia, Kenya, Lesotho, Madagascar, Malawi, Mauritius, Mozambique, Namibia, Seychelles, South Africa, South Sudan, Swaziland, Tanzania, Uganda, Zambia and Zimbabwe.

## Targets as set out in the ESA Commitment

**To ensure effectiveness, impact and accountability, working together within a multi-sectoral and whole government approach, as education and health ministers we affirm our determination to achieve all of the aforementioned ten Commitments and the following targets by the end of 2015:**

- 4.1 A good quality CSE curriculum framework is in place and being implemented in each of the 20 countries;
- 4.2 Pre and in-service SRH and CSE training for teachers, health and social workers are in place and being implemented in all 20 countries;
- 4.3 By the end of 2015, decrease by 50% the number of adolescents and young people who do not have access to youth-friendly SRH services including HIV that are equitable, accessible, acceptable, appropriate and effective.

**In the longer term, we will work towards reaching the following targets by the end of 2020:**

- 4.4 Consolidate recent and hard-won gains in the reduction of HIV prevalence in ESA, and push towards eliminating all new HIV infections amongst adolescents and young people aged 10-24;
- 4.5 Increase to 95% the number of adolescents and young people, aged 10-24, who demonstrate comprehensive HIV prevention knowledge levels;
- 4.6 Reduce early and unintended pregnancies among young people by 75%;
- 4.7 Eliminate gender-based violence;
- 4.8 Eliminate child marriage;
- 4.9 Increase the number of all schools and teacher training institutions that provide CSE to 75%.

ESA COMMITMENT TARGET	Progress Definition and Milestones	Regional Baseline	PROGRESS			Data Source	COMMENTS
			Complete	In progress	Behind Schedule		
<b>1) Scaling up comprehensive sexuality education (CSE)</b>							
	<b>By 2020:</b>						
4.4 Consolidate recent and hard-won gains in the reduction of HIV prevalence in ESA, and push towards eliminating all new HIV infections amongst adolescents and young people aged 10-24;	1.1. Percentage of new HIV infections amongst adolescents (15-19) and young adults (20-24) reduced by 75%					UNAIDS Spectrum	
4.5 Increase to 95% the number of adolescents and young people, aged 10-24, who demonstrate comprehensive HIV prevention knowledge levels;	1.2. Percentage of young people aged 15–24 who both correctly identify ways of preventing the sexual transmission of HIV and who reject major misconceptions about HIV transmission increased by 95%					GARPR 1.1	
4.6 Reduce early and unintended pregnancies among young people by 75%;	1.3. Percentage of women 15-19 who are mothers or pregnant with their first child reduced by 75%					DHS	
	1.4. Percentage of all women aged 15-24 who know any contraceptive method increased by X%					DHS	
	1.5. Percentage of women and men aged 15-24 who had more than one partner in the past 12 months who used a condom during their last sexual intercourse reduced by XX%					DHS	
	<b>By 2015:</b>						
4.1 A good quality CSE curriculum framework is in place and being implemented in each of the 20 countries; 4.9 Increase the number of all schools and teacher training institutions that provide CSE to 75%.	1.6. A good quality CSE curriculum framework in place and being implemented						
	1.7. 75% schools provided life skills-based HIV and sexuality education in the previous academic year						

ESA COMMITMENT TARGET	Progress Definition and Milestones	Regional Baseline	PROGRESS			Data Source	COMMENTS
			Complete	In progress	Behind Schedule		
4.2 Pre and in-service SRH and CSE training for teachers, health and social workers are in place and being implemented in all 20 countries;	1.8 75% of schools have teachers who received training, and taught lessons, in life skills-based HIV and sexuality education in the previous academic year						
	1.9. 75% of schools provide an orientation process for parents on CSE						
	1.10. All teacher training institutions provide a compulsory module on CSE						
	1.11. National CSE strategy for out of school youth developed and implemented						
	1.12. Data on the coverage and quality of CSE implementation programmes collected, analysed and reported						
	<b>Complete:</b> All 20 countries meet the milestone						
	<b>In process:</b> At least 10 countries meet the milestone						
	<b>Behind Schedule:</b> Less than 10 countries meet the milestone						

ESA COMMITMENT TARGET	Progress Definition and Milestones	Regional Baseline	PROGRESS			Data Source	COMMENTS
			Complete	In progress	Behind Schedule		
<b>2) Developing &amp; scaling up adolescent/youth sensitive health services</b>							
	<b>By 2020:</b>						
4.4 Consolidate recent and hard-won gains in the reduction of HIV prevalence in ESA, and push towards eliminating all new HIV infections amongst adolescents and young people aged 10-24;	2.1. Percentage of new HIV infections amongst adolescents (15-19) and young adults (20-24)					UNAIDS Spectrum	
4.5 Increase to 95% the number of adolescents and young people, aged 10-24, who demonstrate comprehensive HIV prevention knowledge levels;	2.2. Percentage of young people aged 15–24 who both correctly identify ways of preventing the sexual transmission of HIV and who reject major misconceptions about HIV transmission					GARPR 1.1	
4.6 Reduce early and unintended pregnancies among young people by 75%;	2.3. Percentage of women 15-19 who are mothers or pregnant with their first child					DHS	
	2.4. Percentage of all women aged 15-24 who know any contraceptive method					DHS	
	2.5. Percentage of women and men aged 15-24 who had more than one partner in the past 12 months who used a condom during their last sexual intercourse					DHS	
	<b>By 2015:</b>						
4.3 By the end of 2015, decrease by 50% the number of adolescents and young people who do not have access to youth-friendly SRH services including HIV that are equitable, accessible, acceptable, appropriate and effective.	2.6. Costed national strategy/plan to improve young people's access to adolescent/ youth friendly/ sensitive health services disseminated to national and district-level health authorities and civil society organisations involved in AD/YFHS						

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			Complete	In progress	Behind Schedule		
4.2 Pre and in-service SRH and CSE training for teachers, health and social workers are in place and being implemented in all 20 countries;	2.7. Adolescent/ Youth sensitive/ friendly Health Standards and accompanying training programmes disseminated to all service delivery points providing SRH services to young people						
	2.8. 75% of facilities have competent providers offering adolescent/youth friendly/ sensitive services in selected sites disaggregated by type (health facility, community workers and peer educators)						
	2.9. Pre- /in-service training of health and service providers for the delivery of the adolescent/ youth sensitive/ friendly services implemented						
	2.10. 75% of health service delivery points offer standard package of adolescent/ youth friendly/sensitive health services						
	2.11. 75% of young people in target districts are reached by multi-media campaign with ASRH messages to increase demand for services						
	2.12. 75% of key gatekeepers, parents, guardians, chiefs In target districts are sensitized on Adolescent/ Youth Friendly Services						
	2.13. Data collected and consolidated at district and national level on the coverage of Adolescent/ youth friendly/ sensitive health service provision						
	<b>Complete:</b> All 20 countries meet the milestone						
	<b>In process:</b> At least 10 countries meet the milestone						
	<b>Behind</b> Schedule: Less than 10 countries meet the milestone						

ESA COMMITMENT TARGET	Progress Definition and Milestones	Regional Baseline	PROGRESS			Data Source	COMMENTS
			Complete	In progress	Behind Schedule		
<b>3) Mobilise communities to address early and unintended pregnancies and eliminate child marriage and eliminate gender-based violence (GBV)</b>							
	<b>By 2020:</b>						
4.6 Reduce early and unintended pregnancies among young people by 75%;	3.1. Percentage of women 15-19 who are mothers or pregnant with their first child reduced by 75%					DHS	
	3.2. Percentage of all women aged 15-24 who know any contraceptive method increased by XX%					DHS	
	3.3. Percentage of women and men aged 15-24 who had more than one partner in the past 12 months who used a condom during their last sexual intercourse					DHS	
4.7 Eliminate gender-based violence;	3.4. Sexual violence (self-reported forced sex) among adolescent girls 15-19 reduced by 75%					DHS	
	3.5. 75% educational institutions have rules and guidelines for staff and students related to physical safety, stigma and discrimination and sexual harassment and abuse that have communicated to relevant stakeholders					EMIS Annual School Census (expected)	
	3.6. Percentage of women aged 15-24 who experienced physical or sexual violence in the past 12 months reduced by 75%					Population based surveys, e.g., WHO Multi-country surveys, DHS/AIS, IVAWS, GARPR 7.2	

ESA COMMITMENT TARGET	Progress Definition and Milestones	Regional Baseline	PROGRESS			Data Source	COMMENTS
			Complete	In progress	Behind Schedule		
4.8 Eliminate child marriage;	3.7. Percentage and number of women whose age at marriage is below 18 years reduced by 90%					DHS	
	<b>By 2015:</b>						
	3.8. Situation analysis conducted to identify the nature, scope and consequences of GBV (including school-related GBV); child marriage and early and unintended pregnancies among young people in the country						
	3.9. National multi-sectoral GBV programme in place and being implemented, including M&E systems						
	3.10. School-level anti-GBV policy and strategy in place						
	3.11. Social and economic programs developed for vulnerable girls (i.e. out-of-school, prone to child marriage/ teenage pregnancy) including non-formal education programs developed to build their skills and enhance their social assets						
	3.12. School level policies in place and implemented to address teenage pregnancy (i.e. Re-entry; child protection policy; Teacher code of conduct)						
	<b>Complete:</b> All 20 countries meet the milestone						
	<b>In process:</b> At least 10 countries meet the milestone						
	<b>Behind Schedule:</b> Less than 10 countries meet the milestone						

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			Complete	In progress	Behind Schedule		
<b>4) Developing and reinforcing enabling environment</b>							<b>COMMENTS</b>
	4.1. Costed multi-sectoral (especially health and education ministries) joint strategy/plan in place for fulfilling the country-specific ESA Commitment (including M&E framework)						
	4.2. Multi-sectoral task team established and functional to provide policy and technical guidance, coordination and monitoring and evaluation of the ESA commitment progress in the country						
	4.3. Financial resources mobilised/ earmarked for the implementation of the ESA Commitment in the country						
	4.4. National laws, policies and strategic plans concerning children and youth reviewed (in collaboration with youth) to identify barriers against access to CSE, YFHS and GBV-related support; to address child marriage						
	4.5. Necessary changes made to relevant laws and policies (if any)						
	4.6. Traditional leaders have enacted community charters/ by-laws to penalise cases of child marriage in target chiefdoms						
	4.7. Stakeholder dialogues hold, involving youth, religious and traditional leaders, parents and community leaders, to identify and address traditional mores that impact on the SRH of young people						
	<b>Complete:</b> All 20 countries meet the milestone						

ESA COMMITMENT TARGET	Progress Definition and Milestones	Regional Baseline	PROGRESS			Data Source	COMMENTS
			Complete	In progress	Behind Schedule		
	<b>In process:</b> At least 10 countries meet the milestone						
	<b>Behind Schedule:</b> Less than 10 countries meet the milestone						
<b>5) Alignment, coordination and collaboration at regional level</b>							
	5.1. Inter-agency technical coordinating group (TCG) established and functional to provide countries technical and policy guidance, monitoring regional progress and hold key stakeholders accountable						
	5.2. TCG has supported countries to conduct a situation analysis on status of CSE and SRH services in the ESA region						
	5.3. TCG has developed a mechanism for technical assistance to meet country defined needs						
	5.4. Financial resources mobilised/ earmarked for the implementation of the ESA Commitment in the country						
	5.5. Regional progress on ESA commitment reviewed annually which feeds into the African Union Biennial National Youth Status report)						